Alabama Counties
Our Role in State and National Transportation Issues

ASCE Montgomery Branch Meeting
February 4, 2020
The Alabama Transportation Rehabilitation and Improvement Program (ATRP) was introduced by Governor Robert Bentley in 2012 as a bold infrastructure initiative aimed at investing over $1 billion into Alabama’s local roads and bridges. As a result of ATRP’s investment plan, many counties are completing 15 to 20 years of road and bridge projects in a three to four year period. This accelerated investment into local infrastructure helps counties address many critical needs by giving them the resources to rehabilitate, preserve, and improve roads and bridges on county systems—improvements that would otherwise not be possible. ATRP involves the use of federal funds, and is only applicable to roads that are functionally classified as a major collector or higher. In addition to the millions of dollars the ATRP investment has saved the state, record-high interest rates remain deferred contribution costs. Studies also show that the $1.05 billion investment provides Alabamians with nearly $2.27 billion in benefits.

The ATRP investment in Elmore County has produced 165 miles of road improvements. The $19 million in improvements delivered over a three year period is equivalent to over 20 years of normal federal allocations received by the county. The road and bridge projects have directly impacted over 4,500 students using the county routes with ATRP improvements, improved road quality for our 19 school buses carrying approximately 2,000 students, and sustained the creation of jobs for 13 contractors. It is estimated that citizens of Elmore County received an estimated benefit of $34 million due to the ATRP investment in 20 county projects.

The ATRP Project: County Road 80
ATRP invested $1,947,900.00 (86% federal and 14% local) in roadway maintenance and safety improvements in County Road 80 from CR 22.5 East to CR 80.6 in Elmore County. The widening and resurfacing project benefited over 10 miles of roadway. Four churches, 2 churches, 2 churches, and 1 businesses along the 0.83 miles stretch—along with several homes, churches, and businesses from the surrounding communities of Tallassee, Wetumpka, Central, Elmore, and Kokomo. The project also improved access to 19.43 acres of tax land with an estimated property value exceeding $6 million. These improvements have aided Elmore County in addressing needed improvements that could not have been funded with current revenue streams.

What's Next for Alabama County Roads & Bridges?
Each year, Alabama motorists spend $13 billion combining the efficient condition of Alabama’s roads and bridges. Currently, county governments have approximately $1.1 billion in annual revenue to provide maintenance and improvements to the county road and bridge systems, but it is not enough. A 2013 study by the Association of County Engineers of Alabama and the Alabama Department of Transportation estimated that Alabama counties could save $102 million each year in commutation costs and improve the 44,204 miles of county paved roads and 4,602 county bridge structures throughout the state, likely saving Alabama counties do not have the resources to implement the everyday maintenance and reduction of commute activities to roads and bridge, not to mention basic maintenance functions. A sustainable road and bridge revenue source for local governments—instead of the maintenance of ATRP—would have a massive impact on Alabama’s infrastructure in a fraction of the $1 billion Alabama drove already spent every year due to deconstructing roads and bridges.

A SILENT CRISIS IN ELMORE COUNTY:
A 2015 study by the Association of County Engineers of Alabama and the Alabama Department of Transportation indicated that the cost of neglecting Alabama’s county roads and bridge systems would be $1.9 billion dollars in the next 10 years. In addition to $800 million in unpaid assessment not paid to county governments, for county maintenance funds in 2015. However, only $45 million are paid from all of the county ATRP contributions.

The federal government is a revenue stream to improve the county’s road maintenance programs. State and federal funding for county road maintainence is critical especially with increasing traffic demands.

ATRP Project: Cobb’s Ford Road
ATRP invested $1,758,500.00 (86% federal and 14% local) in roadway maintenance and safety improvements in Cobb’s Ford Road from the intersection of CR 414.2 to South Ellington Road in Elmore County. The resurfacing project benefited over 850 acres, 15 churches, and 2 businesses along the 0.80 mile stretch—along with several homes, churches, and businesses from the surrounding communities of Wetumpka and Midland. The project also improved access to 19.62 acres of tax land with an estimated property value exceeding $1 million that will aid in the movement of goods from the farm to the market as well as serving nearly 630 motorists each day.
Even through construction costs are almost 25% higher now than 20 years ago and improved fuel-efficiency has led to a notable decrease in revenues, neither has state non-federal gasoline tax has been adjusted since the early 1980s. As a result, Alabama’s ability to make transportation infrastructure improvement has been dramatically reduced over the years.

The state gas tax and federal funding are the primary monetary resources for local road and bridge programs. Currently, 50% of Alabama’s gas tax revenues are divided among the state’s 67 counties and 495 municipalities; however, local governments own 98% of Alabama’s road miles and 89% of the state’s deficient bridge structures.
Evidence for Infrastructure: County Data Collection Efforts

Josh Harell, Chambers County Engineer
Richie Bryan, Elmore County CEDO
2018 ACCA Annual Convention

$148 million in annual resources equates to:
- 56-year county road resurfacing schedule
  - Should be 15-year cycle
- 186-year county bridge replacement schedule
  - Should be 50-year cycle

Average Alabama County Annual Road & Bridge Budget

- Manpower: 38%
- Equipment/Facility: 41%
- Material/Operations: 21%

Reality:
- 38% of available resources, or less than $44 million, is not enough to complete projects.
- Counties face $411 million annual shortfall to meet basic maintenance needs.

The Silence is Broken: Continuing the Conversation

2019 publication included a simple analysis of the chronic budget shortfall in county roads and bridges.

- Chambers County: $133 million
- Autauga County: $36 million
- Elmore County: $190 million

The problem:

Highway User Revenues (HUR): $34.7 million
Current Roadway Conditions:
- 60% Good, 30% Fair, 10% Poor
- $340 million needed to fix all roads

Current Bridge Conditions:
- 60% Good, 25% Fair, 15% Poor
- $390 million needed to fix all bridges

State's Highway Revolving Fund:
- $14 million
- $400 million needed to fix all roads

Recommendation:
- Implement a 2-cent per gallon increase in gasoline tax
- Use funds to repair county roads and bridges
Counties struggle to pay for bridge repairs

MONTGOMERY, AL (WSFA) - A bridge may look like it's in great condition on top but underneath is a different story. For example, the picture below shows the steel plates under the bridge corroding. This is just one of the examples of the condition of Alabama's bridge infrastructure.
MONTGOMERY, AL (WSFA) - A bridge may look like it's in great condition on top but underneath is a different story. For example, the picture below shows the steel plates under the bridge corroding. This
ACCA Data Collection Results
County Road System

Investment Needed For 15 Year Cycle
Reality v. Needs
-$393,184,874 Shortfall

$492,690,000
$99,505,126

$0 $100,000,000 $200,000,000 $300,000,000 $400,000,000 $500,000,000

Current RR&C + Federal Match (Annual Allocation) 15 Year Resurfacing Cycle
ACCA Data Collection Results
County Bridge System

CURRENT STATE OF SYSTEM
BRIDGE AGE 50+ Years

- Total County Bridge System: 8,663
- Bridge Age: 50+ Years: 3,913 (42%)
ACT #2019-3

By Representative Poole

ENROLLED. An Act,

To levy an additional excise tax on gasoline and
diesel fuel; to provide for the collection and distribution of
the proceeds from the additional excise tax for state, county,
municipal and Alabama State Port Authority transportation
infrastructure purposes; to amend Sections 11-6-4 and 11-
Code of Alabama 1975, to require the Department of
Transportation contribute to the salary of the county engineer
or chief engineer and modify the Department’s reimbursement
cap for the county engineer trainee’s salary; to amend Section
40-12-242, Code of Alabama 1975, to levy an additional
registration fee for certain motor vehicles and provide
the distribution of the proceeds from the additional
registration fee to the Rebuild Alabama Fund; to amend
Section 40-17-331, Code of Alabama 1975, to levy a floor stocks
and to repeal Section 11-6-6, Code of Alabama 1975.

BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

Section 1. This act shall be known and may be
as the Rebuild Alabama Act.

Section 2. The Legislature finds all of the
following:

(a) That consistent with the constitutional me
that navigable waterways are public highways, the Legis
hereby finds as a fact that a portion of the gasoline a
# Rebuild Alabama Implementation Team

## Technical Team

<table>
<thead>
<tr>
<th>County</th>
<th>Name</th>
</tr>
</thead>
<tbody>
<tr>
<td>Shelby</td>
<td>Randy Cole</td>
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<tr>
<td>Morgan</td>
<td>Greg Bodley</td>
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<td>Marshall</td>
<td>Bob Pirando</td>
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<td>Mobile</td>
<td>Ricky Mitchell</td>
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<td>Mobile</td>
<td>Richard Spraggins</td>
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<tr>
<td>Elmore</td>
<td>Luke McGinty</td>
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<tr>
<td>Chambers</td>
<td>Josh Harvill</td>
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## Policy/Accountability Team

<table>
<thead>
<tr>
<th>County</th>
<th>Name</th>
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<tbody>
<tr>
<td>Crenshaw</td>
<td>Benjie Sanders</td>
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<td>Autauga</td>
<td>John Mark Davis</td>
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<tr>
<td>Geneva</td>
<td>Justin Barfield</td>
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<tr>
<td>Perry</td>
<td>Deandre Kimbrough</td>
</tr>
<tr>
<td>Elmore</td>
<td>Richie Beyer</td>
</tr>
</tbody>
</table>
Rebuild Alabama Act
County Rebuild Alabama Reporting

The following provisions apply to the County Rebuild Alabama Fund (CRAF) and the Federal Aid Exchange Fund (FAE).

The CRAF and FAE will be audited by the Examiners of the County. The following provisions be implemented in such a manner to allow the comprehensive reports to the appropriate legislative officials to satisfy the reporting below.

County Transportation Plan

An annual County Transportation Plan (CTP) no later than August 31st for the fiscal year shall be approved by an affirmative vote of the majority of the members of the

Counties with a detailed list of projects for which expenditures are intended to be made in the fiscal year. The detailed list of projects shall be based on an estimate of the revenues

revenues derived from the fund during the fiscal year. The plan shall be approved by the County Commission and presented to the Alabama Department of Transportation and the

Acca plans to collect and compile the County Transportation Plans for all

County Rebuild Alabama Contractor Report

A contract to utilize suppliers listed on the Alabama Department of Transportation (DOT) list of approved contractors and suppliers, including ALDOT’s Certified Illinois Business Enterprise (CDRE) list.

The County may purchase equipment integral to an eligible CRAF project if the equipment is an permanent and integral fixture on the CRAF project (e.g., traffic signal, etc.).

Annual expenditures, if any, shall be included in the annual required accountability report for the County Rebuild Alabama Fund.

Revenue from the CRAF shall be used for the following:

- The payment of debt for road and bridge projects provided no more than 50% is attributable to CRAF use.
- The purchase of materials and contractor equipment, improvement, replacement, and construction of a central website hosted by the Association of Counties.
- To satisfy all advertisement requirements of the legislation. The legislation shall state the deadlines and state the time and place in which bids shall be published.

Rebuild Alabama Act
County Rebuild Alabama Funds

The (59%) of the County Rebuild Alabama Funds established bidding and contract procedures submitted to the Alabama County Engineering Association (ACEA) and approved by the Department of Transportation.
## FY 2020 County Transportation Plan

### Autauga County

**Date Approved by the Autauga County Commission:** August 15, 2019

### Data Amended by the Autauga County Commission

<table>
<thead>
<tr>
<th>Project No.</th>
<th>Project Name</th>
<th>Description of Project</th>
<th>Total Project Estimated Cost</th>
<th>Estimated Initial Contractor</th>
<th>County Reimbursable Funds or Grant (for projects approved by the Legislature)</th>
<th>MAP 21 of 2000</th>
<th>MAP 21 of 2014</th>
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<td>County Reimbursable Funds or Grant (for projects approved by the Legislature)</td>
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</table>

### FY 2020 COUNTY TRANSPORTATION PLAN

![Map of Autauga County, Alabama]

- **Note:** Any changes to the CTP may affect local plans and programs as wage adjustments may occur.

- **Map 2:** MAP 2000 of 2000 is a project list that will utilize $200,000 of MAP 2000 Funds and $200,000 of MAP 2014.

- The remaining estimated balance of CTP will also be utilized for projects in the next three years CTP.

- **CTP:** 9/16/2022

- **CTP:** 9/16/2022
Rebuild Alabama Act
Summary of Bid Procedures

Two funds will be created by counties to account for new Rebuild Alabama revenues. The 25% portion of the new fuel tax levies under Rebuild Alabama shall be deposited into a new and separate fund called the County Rebuild Alabama Fund (CRAF), proposed fund number 220. The federal exchange funds set out in the Rebuild Alabama Act to begin Oct 1, 2019, shall be deposited into a new and separate account called the Federal Aid Exchange Fund (FAEF), proposed fund number 221.

Except as otherwise provided in the Rebuild Alabama Act, counties must ensure that at least fifty percent (50%) of the County Rebuild Alabama Funds (CRAFs) be allocated for projects utilizing established bidding procedures submitted by the Association of County Engineers of Alabama (ACEA) and approved by the Department of Examiners of Public Accounts (Examiners), the ACEA proposes the following apply to the bidding of CRAFs and FAEFs:

- Except for the advertising method and schedule enumerated below in items 2 and 3, all contracts paid for using CRAF and FAEF funds will comply with the Public Works Law (Code of Alabama 1975, Title 39) and the Competitive Bid Law (41-16-50), where applicable.
- The placement of the advertisement for bids and the notice of completion on a central website, hosted by the Association of County Commissions of Alabama (ACCA), will satisfy all advertisement requirements for projects utilizing CRAF and FAEF funds otherwise provided by law. Such advertisements shall utilize the documents included in this submitted. The ACCA will provide notice to ALDOT and the Alabama Roadbuilders Association of this method of advertising in an effort to inform all contractors.
- All projects utilizing CRAF and FAEF funds will be bid and let to contract according to the schedule and will utilize the sample documents included in this submitted. The ACCA will provide notice to ALDOT and the Alabama Roadbuilders Association of this method of advertising in an effort to inform all contractors.
- County required reports will be on file for the Examiners to aid in the assurance on the proper expenditure of the funds. Reports will be retained in accordance with the county record disposition authority.
Rebuild Alabama

Public Notices

In fulfillment of transparency and accountability, 2019-2, known as the Rebuild Alabama Act.
County Rebuild Alabama Bid Schedule

Alabama County Lettings are held on the third Wednesday of every month. Listed below are the Letting dates through 2021. The Letting List and Advertisement for Proposals, for the current month, can be found at [www.alabamacounties.org](http://www.alabamacounties.org).

Advertising Dates
Sept. 25, Oct. 2, Oct. 9, 2019
Oct. 30, Nov. 6, Nov. 13, 2019
Nov. 27, Dec. 4, Dec. 11, 2019

Advertising Dates
Dec. 23*, 2019, Jan. 1, Jan. 8, 2020
Jan. 29, Feb. 5, Feb. 12, 2020
Feb. 26, March 4, March 11, 2020
March 25, April 1, April 8, 2020
April 29, May 6, May 13, 2020
March 27, June 3, June 10, 2020

Regular Monthly Lettings in 2019
October 16, 2019
November 20, 2019
December 18, 2019

Regular Monthly Lettings in 2020
January 15, 2020
February 19, 2020
March 18, 2020
April 15, 2020
May 20, 2020
June 17, 2020

* Backed up to Monday since Dec. 25 falls on Wednesday
### County Rebuild Alabama Bid Schedules cont’

#### Advertising Dates
- June 24, July 1, July 8, 2020
- July 29, Aug. 5, Aug. 12, 2020
- Aug. 26, Sept. 2, Sept. 9, 2020
- Oct. 28, Nov. 4, Nov. 11, 2020
- Nov. 25, Dec. 2, Dec. 9, 2020

#### Regular Monthly Lettings in 2020
- July 15, 2020
- August 19, 2020
- September 16, 2020
- October 21, 2020
- November 18, 2020
- December 16, 2020

#### Advertising Dates
- Dec. 30, 2020, Jan. 6, Jan 13, 2021
- Jan. 27, Feb. 3, Feb. 10, 2021
- Feb. 24, March 3, March 10, 2021
- March 31, April 7, April 14, 2021
- April 28, May 5, May 12, 2021
- May 26, June 2, June 9, 2021
- June 30, July 7, July 14, 2021
- July 28, Aug. 4, Aug. 11, 2021
- Aug. 25, Sept. 1, Sept. 8, 2021
- Sept. 29, Oct. 6, Oct. 13, 2021
- Oct. 27, Nov. 3, Nov. 10, 2021
- Nov. 24, Dec. 1, Dec. 8, 2021

#### Regular Monthly Lettings in 2021
- January 20, 2021
- February 17, 2021
- March 17, 2021
- April 21, 2021
- May 19, 2021
- June 16, 2021
- July 21, 2021
- August 18, 2021
- September 15, 2021
- October 20, 2021
- November 17, 2021
- December 15, 2021
Bid Documents
MEMORANDUM OF UNDERSTANDING
BETWEEN
CITY (TOWN) OF _______ ALABAMA
AND _________ COUNTY, ALABAMA

This MEMORANDUM OF UNDERSTANDING (hereinafter referred to as "Agreement") is hereby made and entered into by and between the CITY (TOWN) of _______ ALABAMA, hereinafter referred to as "Municipality," and _________ COUNTY, ALABAMA, hereinafter referred to as "County."

A. PURPOSE
The purpose of this Agreement is to promote and formalize cooperative relationships between the undersigned parties necessary for the utilization of funds distributed to the Municipality by Section 7 of Act 2012-1 of the Alabama Legislature.

B. IT IS MUTUALLY UNDERSTOOD AND AGREED BY AND BETWEEN THE PARTIES THAT:
1. The County Commission and the City/Town Council of _______ have adopted resolutions (which are attached and incorporated herewith) authorizing the signature of this Agreement to be signed by the County and the Municipality to this undertaking.
2. All Municipal funds to which the Municipality is entitled, accrued for benefit of, or being paid to the Municipality pursuant to Section 7 of Act 2012-1, shall be deposited in the County, as a mandatory basis, and shall be deposited by the County into the County Rebuild Alabama Fund established by the County, and shall be used by the County for such purposes as provided for in Section 7 of the Act.
3. Once the funds have been deposited into the County Rebuild Alabama Fund, the County shall have the full and complete discretion and responsibility to ensure that the funds are used and expended in a manner consistent with the Act.
4. The parties further agree that the County will include the utilization and expenditure of funds transferred under this Agreement in its annual report as required in Act 2012-1.

IN WITNESS WHEREOF, the parties hereto set forth their signatures:

__________________________
MAYOR, CITY/TOWN OF _______
Signature:
________________________________________
Date:

__________________________
Chairman, COUNTY COMMISSION
Signature:
________________________________________
Date:

__________________________
ATTEST:
Signature:
________________________________________
Date:

__________________________
ATTEST:
Rebuild Alabama
Implementation Team Report
CRAAR
<table>
<thead>
<tr>
<th>Map Index</th>
<th>Project No.</th>
<th>Road Name/Number</th>
<th>Begin</th>
<th>End</th>
<th>Project Details</th>
<th>Description of Work</th>
<th>Amount of Match Alabama Funding Expended in Current Fiscal Year</th>
<th>Amount Expected Utilizing Competitive Bid</th>
<th>Amount Expected Utilizing Public Works</th>
<th>Amount Expected Utilizing Public Works</th>
<th>Percent Complete</th>
<th>Original CTR (Yr. or Br.)</th>
<th>CRAP or FAEF</th>
<th>CRAP Amount</th>
<th>FASE Amount</th>
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<tr>
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<td>$200,000.00</td>
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</table>

Note: Gross Rebuild Alabama Funds are intended to be reported.

Total Miles Addressed in this Fiscal Year (Does Not Include Bridge Projects): 7.18
Total Rebuild Funds Expended in this Fiscal Year: $1,983,000.00
Total CTR/FISF Amount Remaining: $1,189,000.00

Percent of Re build Funds Expended in Compliance with Section 114 on the Re build Alabama Act: 91%
Rebuild Alabama Implementation Team Report

CRACR and Certificate of Compliance
Pursuant to Section 9a of the Rebuild Alabama Act, the __________County Commission submits the following list of contractors that were awarded projects utilizing Rebuild Alabama Funds for the above stated fiscal year.

<table>
<thead>
<tr>
<th>Project No.</th>
<th>Road Name</th>
<th>Description of Work</th>
<th>Contractor Awarded Work</th>
<th>County Rebuild Alabama Funds, Federal Aid Exchange Funds or both</th>
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<tr>
<td>ACP 01-01-2020</td>
<td>Brown St</td>
<td>Resurfacing and traffic striping/marking</td>
<td>Asphalt Brothers</td>
<td>GRAF</td>
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<td>ACP 01-01-2020</td>
<td>Brown St</td>
<td>Resurfacing and traffic striping/marking</td>
<td>Striping USA</td>
<td>GRAF</td>
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<td>ACP 01-02-2020</td>
<td>Busfield Blvd</td>
<td>Replacement of Bridge, BIN 010880</td>
<td>BridgesRus</td>
<td>FACT</td>
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<td>ACP 01-03-2020</td>
<td>Sunny Ln</td>
<td>Resurfacing and traffic striping/marking</td>
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<td>Sunny Ln</td>
<td>Resurfacing and traffic striping/marking</td>
<td>Striping USA</td>
<td>GRAF</td>
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</table>
County Rebuild Alabama Certificate of Compliance

To: Chair of the Joint Transportation Committee
    Senate Pro Tempore
    Speaker of the House

From: Perry County
       DeAndrae Kimbrough, County Engineer

Re: County Rebuild Alabama Certificate of Compliance
    FY 2020

This certificate of compliance is being submitted as required by the Rebuild Alabama Act to verify a minimum of 50% of the County Rebuild Alabama Funds (CRAFs) for the fiscal year 2020 were expended utilizing a contract. The counties actual expenditures under a contract were 75%.

Should you need any other information related to this project, please feel free to contact this office.
Rebuild Alabama Implementation Team and TAC Interactions
Technical Advisory Committee

DUTIES

- Maintain the important relationship between counties and ALDOT

- With Rebuild Alabama the connections between ALDOT and Counties are not completely cut.

- Counties can still utilize ALDOT specifications and testing.

- MPO, HRRR, Local Grants, ATRIP II, etc.
FY 20
Planned Work in the Counties/ Regions
### Region Totals of CRAF and FAEF

<table>
<thead>
<tr>
<th>Region</th>
<th>Planned Road Work (Miles)</th>
<th>Planned Bridge Work (Each)</th>
<th>Estimated CTP Expenditures</th>
<th># of Counties</th>
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<tbody>
<tr>
<td>East Central</td>
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<td>9</td>
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</tr>
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<td>North</td>
<td>281.32</td>
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<td>$19,025,745.40</td>
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<td>Southeast</td>
<td>265.768</td>
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<tr>
<td>Southwest</td>
<td>118.75</td>
<td>1</td>
<td>$18,174,317.81</td>
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<tr>
<td>West</td>
<td>193.72</td>
<td>1</td>
<td>$16,825,852.51</td>
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<tr>
<td>County Totals</td>
<td>1013.438</td>
<td>18</td>
<td>$104,405,407.24</td>
<td>67</td>
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</tbody>
</table>
CRAF Bidding Requirements

The ACEA proposes that the following be approved by the Examiners for incorporation into statewide bid processes and contracts developed by the ACEA:

- All advertisement for bids to be placed on a central website, hosted by the Association of County Commissions of Alabama (ACCA), to satisfy all advertisement requirements of the CRAFs and other county funded transportation projects. The advertisement shall state the procedure for obtaining plans/specifications and state the time and place in which bids shall be received and opened.
Leaders from the National Association of County Engineers were in Washington this week, and leaders including Richie Beyer (Elmore County, AL) and Dennis McCall (Butler County, AL) met with the House Subcommittee Chairman for Transportation, Rep. Petri of Wisconsin.
Rebuild Alabama: The County Journey

ATAP Annual Transportation Conference
2020
County Influences on State Transportation Initiatives

NACo Legislative Conference
2020
TSC NACE Presentation
Questions?